Unified Development Ordinance (UDO) Overview

August 7, 2006
Planning Board Public Hearing

What is a UDO? Why do it?

- Unified Development Ordinance combines all land use regulations under one chapter of the Code of Ordinances providing a streamlined review and approval process.
- Implementation tool of the 7 Small Area Plan (SAP) principals and recommendations in set of coordinated regulations.
- Existing regulations outdated and required major rewriting in order to accommodate current development trends.

Key Issues

- Density/Land Use Zoning District Conversions
- Conditional Zoning Districts-Planned Development
- Family Subd/Road Maintenance/Minor-Major Subd
- Special Districts/Overlay Districts
- Development Standards/Site Plan Illustrations
- Signs/Architectural Design
- Home Occupations Broadened
- Nonconformities
- Manufactured Housing-Affordable Housing

Article III Procedures

Subdivision Classifications (Family)

Current:

- Level 1 Family subdivision: up to 2 lots without road improvement, (requires 45' r/w)
- Level 2 Family subdivision: 3-5 lots with gravel to State standards, no paving required, (requires 45' r/w)

Proposed:

- Delete Level 2 Family subdivision
- Redefine family subdivision to include existing lot (parent) plus 2 additional lots for total of 3 lots on a 45' r/w, without road improvements.

Rationale:

 Deleting Level 2 Family subdivision creates conformity with DOT criteria & Major subdivision

Article III Procedures

Subdivision Classifications (Minor)

Current:

• Up to 5 lots with accompanying driveway cuts fronting along existing State maintained Road

Proposed:

 Up to 3 lots fronting along existing State maintained Road

Rationale:

Reduces number of driveway cuts on existing
 State maintained roads therefore enhancing traffic safety



Article III Procedures

Transfer of Development Rights

Current:

Not Addressed

Proposed:

Further review after UDO adoption

Rationale:

- Focus development on areas that allow for higher development density while permanently protecting environmental sensitive land or rural areas
- New legislation effective 1/1/06 allows for development agreements which gives local government and developers more flexibility.

Sample Page of Use Chart

| USES | Rural Conservation (RCon) | R-80 (Residential) | R-40 (Residential) | R-30 (Residential) | R-20 (Residential) | R-15 (Residential) | R-12 (Residential) | R-10 (Residential) | R-7 (Residential) | Office-Institutional (O-I) | Rural Commercial (RC) | Highway Commercial (HC) | Light Industrial (LI) | General Industrial (GI) | Reference |
|--|------------------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|-------------------|-------------------------------|--------------------------|----------------------------|--------------------------|----------------------------|-----------|
| Accessory dwelling/guesthouse | s | s | S | S | S | S | s | s | S | | | | | | 44- 638 |
| Accessory structures | A | A | A | A | A | A | A | A | A | A | A | A | A | A | 44-607 |
| Adult care center | S | S | S | S | S | S | S | | | P | P | P | A | A | 44-646 |
| Adult care homes | | | | | | | | | | P | | P | | | |
| Adult uses | | | | | | | | | | | | | | S | 44- 639 |
| Advertising agency | | | | | | | | | | P | P | P | | | |
| Agriculture, forestry, fishing and hunting | Р | P | P | P | P | P | P | P | P | P | P | P | P | P | |
| Airport/airstrip/ runway/taxiway | S | S | S | | | | | | | | | | | S | 44-640 |
| Amusement park/services | | | | | | | | | | | | Р | | | |
| Animal hospital/veterinary clinic | | | | | | | | | | | | P | P | P | 44-608 |
| Animal husbandry | P | P | P | P | P | P | P | P | P | P | P | P | P | P | |
| Animal slaughter | | | | | | | | | | | | | | P | |
| Antique stores | | | | | | | | | | | P | P | | | |
| Apparel and footwear | | | | | | | | | | | P | P | | | |
| Appliances | | | | | | | | | | | | P | | | |
| Aquaculture | P | P | P | P | P | P | P | P | P | P | P | P | P | P | |
| Aquarium | | | | | | | | | | | | P | | | |
| Arboreta | P | P | P | P | P | P | P | P | P | P | P | P | P | P | |

Article IV Zoning Districts

Special and Overlay Districts

- Planned Developments buildings over 50,000 s/f variety of uses (from 5 down to 2)
- Village District high density special design criteria
- 321 Economic Development protect scenic 321
- Mountain Protection Overlay 1100 ft elevation
- Rural Preservation Overlay 100-ft setback
- Catawba River Corridor Overlay .75 acre lot with 100 foot width, allows 3 flag lots with 45' rw, front
- Mixed Use Corridor expanded (150, 16 north, 127, Springs Road – higher standards)

Mobile Home Standards

Switchouts:

- Existing mobile homes could be switched out. (5600 SW, 4300 DW = 30%) + 30 MHP
- Standing seam pitched metal roofs are allowed.

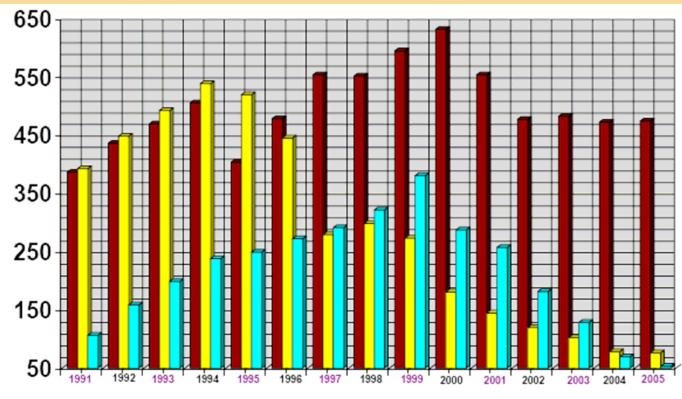
Mobile Home Parks:

• 5 year period to come into conformance with entranceways and peripheral screening. (27 of 30)

Subdivisions:

• Subdivisions at 50% or over build out can continue to be built out with DW MH. Below 50% modular or stick built.

Mobile Home Building Permit History



RESIDENTIAL PERMIT HISTORY

| | 1991 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 | 1998 | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 |
|---------------------------------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|
| Stick Built | 386 | 436 | 469 | 505 | 403 | 478 | 553 | 551 | 594 | 631 | 553 | 477 | 482 | 472 | 474 |
| Singlewides | 392 | 448 | 492 | 538 | 519 | 445 | 279 | 298 | 273 | 180 | 144 | 119 | 102 | 78 | 76 |
| Doublewides | 106 | 158 | 199 | 238 | 249 | 272 | 291 | 321 | 380 | 287 | 257 | 181 | 128 | 69 | 53 |

Note: Permits for singlewide and doublewide manufactured homes include placement of new homes and replacement of existing homes

In 2005 Doublewide: 36 new, 17 replacement

Singlewide: 38 new, 38 replacement, 16 new metal-on-metal and 9 replacement metal-on-metal were permitted

Sidewalks

Proposed:

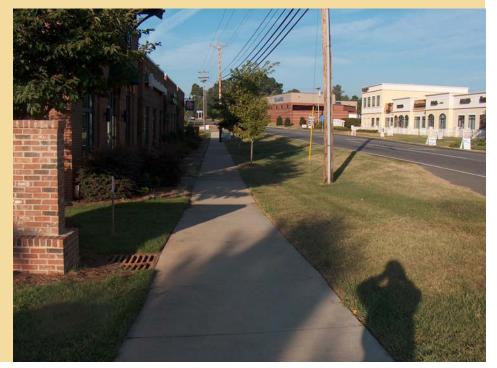
- Require sidewalk on 1 side for high density (1/2 acre lot) residential developments of over 25 lots
- Require in PD, overlay & special districts between buildings / parking areas & along front of buildings
- Require in non-residential developments along major thoroughfares
- Require along frontage of commercial buildings adjacent to foundation plantings



Sidewalk – fronting commercial building within development

Sidewalk – contrast commercial parallel to street & no sidewalk along road front





Building Construction Materials

Proposed:

- For non-residential structures within the PD overlay and special districts prohibit manufactured, mobile & metal buildings (metal may be used for accents)
- Metals may be used in the general commercial or industrial districts as the primary material if buildings are not part of a PD.
- Prohibit the use of smooth vinyl, unpainted cinderblock walls



Construction Materials.
Foundation Plantings
and Sidewalks





Entranceways – median entranceways

- Aesthetically Pleasing
- Traffic Calming and Channeling
- Credits for Open Space



Commercial Area Parking Lot Enhancements Current:

- Require 8' landscaping around parking areas
- Silent on internal landscape islands

Proposed:

- Require a 12' landscape strip around parking area when visible from public street and 8' when not visible from public street
- In areas for all non-residential districts and multifamily, require 1 island per 15 parking spaces when parking is not visible from the street, and 1 island per 10 spaces where parking is visible



Parking – without landscaped islands



Open Space Requirement

Current:

• Optional cluster subdivision requires 30% open space

Proposed:

- 2500 square feet per lot with incentive of additional lots for increased open space
- Primary (25%) and secondary (75%) open space
- Improved trail system in secondary open space
- Incentive for preservation of road frontage and perimeter vegetation (1 for 2 secondary open space)

Rationale:

- Recommendation for mandatory open space in SAP
- Open space is proportional to number of lots in development

Signs

Proposed:

- The type of road and speed limit determine maximum height and area
- Max. of one ground mounted two-sided sign per use
- Multi-tenant facilities could have a sign for the complex plus an individual sign for each tenant
- One wall sign per street frontage use with maximum to 10% of area of building face
- Light emitting diode (LED) signs and other electronic conveyance technology is allowed with a setback of 50'.

Prohibited Signs:

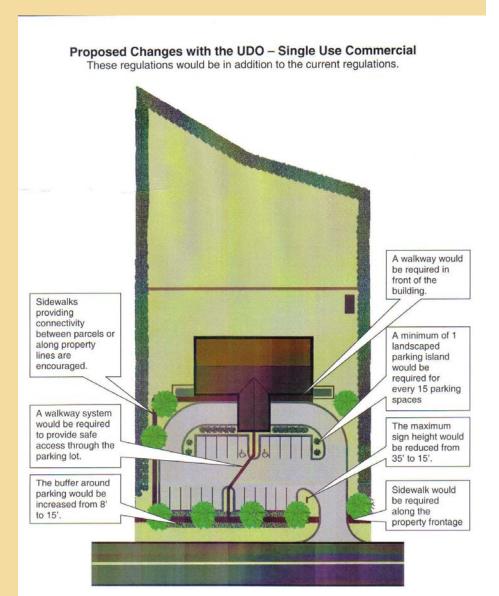
• Portable, roof, posters, streamers, windblown signs such as banners, balloon are prohibited as <u>permanent</u> signs.

Billboards:

• Billboards may have LED technology on a 1 for 3 exchange and must be separated from another LED sign by a minimum of 4000 feet.

These regulations will remain in place with the adoption of the UDO 10' to over 15' buffer required between single family and a more intensive use. Width determined by use intensity. (44-151) Storage shed Solid waste storage screening required with material compatible with front façade of building. Mechanical (44-154)equipment screening required with berms, fences, false facades or dense landscaping. (44-153)An 8' buffer strip is required to screen parking. Screening One 35' sign is would also be permitted. required along the (44-956)sides in the absence of the lot perimeter buffer. (44-298)

Current County Code - Single Use Commercial



Article VI Special Purpose Regulations

Home Occupations/Cottage Businesses

Current:

• Allow certain uses provided that located within house and only max. 25% of home used

Proposed:

- Keep home occupations as currently regulated
- Allow cottage businesses in detached accessory buildings on the same lot or on an adjacent lot as a principal structure, if under same ownership, occupying less than 50% of the floor area of the principal structure, such as woodworking, plumbing & electrical businesses up to a maximum 2 nonresident employees.
- Special Use Permit required.

Article VII Nonconformities

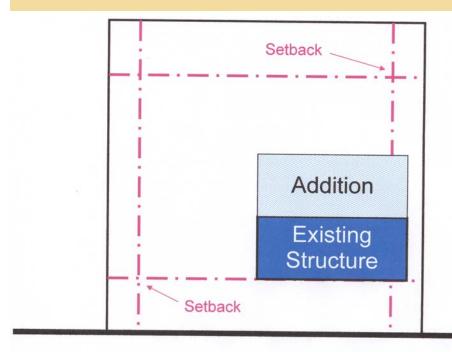
Nonconforming Buildings or Structures (commercial) Proposed:

- Administrative approval for existing building enlargements up to 10%
- Expansions over 10% require BOA approval
- Landscaping & parking improvements required for existing & new structures, unless BOA grants special exception
- Allow expansion of a nonconformity with addition of a new free standing building

Rationale:

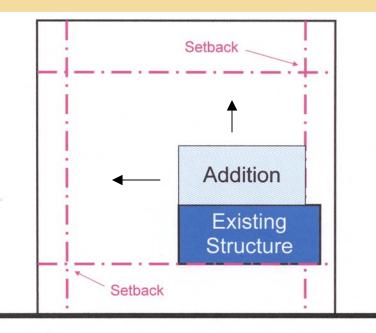
- Creates parity between conforming & nonconforming businesses
- Allows flexibility for staff review of minor expansions

Current ordinance



Right-of-way

Proposed ordinance



Right-of-way

Public Presentations

- Joint Meetings of the 7 SAP Committees 2 meetings
- Bar association
- Surveyors Association
- Mobile Home Park Owners
- Mobile Home Park dealers and State Association
- Chamber of Commerce Land Use Committee (5 meetings)
- Chamber of Commerce Board of Directors
- Catawba County Homebuilders Association (Joint meeting with Chamber)

Public Presentations (continued)

- Catawba Catawba Valley Association of Realtors (Joint meeting with Chamber)
- Chamber of Commerce SE Chapter Business After Hours meeting
- Churches within County's jurisdiction
- Planning Board workshops (2 meetings)
- Public Forums (2 meetings) east & west
- NAACP

Public Notifications & Hearings

- Series of published articles (4 area newspapers)
- Television spot
- ¼ page ads run weekly for 8 weeks, in 3 newspapers
- Standard legal ad (2 ads 10 25 days before public hearings)
- Posting of 12 signs at key entrance ways
- Posting of UDO and facts & brochure on County website
- Hard copies of UDO and maps in 8 area libraries

Public Notifications & Hearings (Continued)

- 1st class mailings to property owners of 41,000 parcels notifying them of rezoning actions, along with a question/answer insert and small scale map
- Scheduled drop-by sessions for questions (4 sessions including day and evening hours)
- Planning Board Public Hearing Aug. 7
- Board of Commissioners Public Hearing Aug. 21
- Board of Commissioners Public Hearing Sept. 18

Recommendation

Staff Recommends the draft UDO as presented with the addition of the following

- 1. Items to be incorporated in the UDO—not in draft
 - a. Switchout of singlewides by right.
 - b. Hotels and motels permitted use in MUC-O
 - c. Non-permitted businesses 2 year grace period if in business as of 1/1/06, policy statement
 - d. Sidewalks given open space credit on 2 for 1 basis
 - e. Campgrounds in commercial and residential districts 5 acre min. 100' setback, 1500 s/f per space plus 1500 s/f open space, can be used as principal use or accessory to marinas
 - f. Marinas allow retail sale of boats as accessory use
 - g. School capacity lift school capacity restrictions, adopt density patterns recommended on SAPs (as modified)

Recommendation (Continued)

- h. County Utilities Up to 100 lots connecting to public utilities, higher densities allowed—PD optional. Over 100 lots connecting to public utilities, higher densities allowed—PD required.
- i. Big Box 75,000 s/f, adaptive reuse plan, facades greater than 100 linear feet must have recesses or projections totaling at least 25% of facade length.
- 2. All applications which have not been recommended or approved by the PB, BA or SRB prior to the effective date of the UDO are subject to the new UDO regulations.
- 3. Technical and grammatical corrections